The regular monthly meeting of the Board of Cooperative Educational Services, Sole Supervisory District of Otsego, Delaware, Schoharie, and Greene Counties was held on Wednesday, January 10, 2018, at 12:30 p.m. at the Otsego Area Occupational Center, Milford, New York.

**Roll Call & Quorum Check**

| | |
|---|---|
| MEMBERS PRESENT: | Paul Beisler, Marcy Birch, Ellen Hager (at NCOC, attending via video conference, Barbara Ann Heegan and Kurt Holcherr (at NCOC attending via video conference). |
| MEMBERS ABSENT: | William Haltermann, Antoinette Hull and Johnnie Nemec |
| OTHERS PRESENT: | Nicholas Savin, Jennifer Bolton, Joseph Booan, Lynn Chase, Anne Pallischeck and Alyssa Oliveri. |

**Call to Order**

At 12:31 p.m. Board President, Paul Beisler, called the meeting to order with a quorum present.

**Pledge of Allegiance**

Mr. Beisler opened the meeting with the Pledge of Allegiance and asked for a moment of silence to recognize and honor the men and women serving in the Armed Forces.

**Approval of Consent Agenda**

Barbara Ann Heegan and Marcy Birch moved to approve the Consent Agenda:

1. Minutes from the December 13, 2017 Board Meeting
2. Monthly Reports -
   Treasurer's Report, Report of Interest Earned, Budget Status Reports, Revenue Status Reports, General Fund Trial Balance, Special Aid Fund Trial Balance, Capital Fund Trial Balance, Trust & Agency Fund Trial Balance, Private Purpose Trust Fund Trial Balance and Extra Classroom Activities Reports for OAOC, NCOC. (Copy filed in the Clerk's office).
3. Budgetary Transfers
4. Claims Auditor Report - December 2017 (Copy filed in the Clerk's office).

Motion was approved unanimously.

**Warrants**

The warrants were presented for examination (as previously approved by the Claims Auditor).

**Public Comments**

There were no public comments.

**District Superintendent Report**

DISTRICT SUPERINTEDENT REPORT

**Use of Space at OAOC:** Mr. Savin projected the OAOC building map for all to see. He informed the Board that he had shared information about various strategies for space utilization at OAOC with both the Executive Committee of component Superintendents and with the Board via a recent interim report. He explained that ONC BOCES administration is assessing options of where to place the Mechatronics Lab within OAOC as we are no longer planning to build an addition. Using current space will likely displace other programs. Moving special education classes into districts does not seem like the best option. Mr. Savin explained that he is trying not to disrupt our special education programming, as it is helpful to have all the resources available at OAOC for these students. Mr. Savin indicated that there are two locations in the building being considered for Mechatronics/Robotics: the area where BLS/Career Pathways is located and the current Health Occupations classroom. He informed the Board that should they choose to use the Health Occupations space, Health Occupations would move to Center Street in Oneonta. This move could save money because they would use class space already rented by BOCES for Practical Nursing and they could also share resources with Practical Nursing. Moving BLS/Career Pathways also has benefits; it would be moved to Oneonta, which is more central for districts and closer to worksites.

**Collaborative Conversations with Superintendents:** Mr. Savin reminded the Board that component Superintendents will be attending our upcoming Board meetings, in February and March, for collaborative conversations. Topics for discussion are mental health and special education.

Mr. Savin informed the Board that ONC BOCES had submitted a grant application to Cornell University. This grant would provide ONC BOCES with Cornell students of public policy, who would work to identify a program or programs that have been successful in handling mental health issues. We would then develop our program using the model identified and seek funds.

DEPUTY SUPERINTENDENT REPORT:

**Generator Project Update:** Dr. Bolton announced that the generator project is about to be submitted to the queue at NYSED for review. She explained that we had hoped to submit our plan to CiTi BOCES for expedited review, but their service has not yet been launched. She expects the project will be completed over the summer.

**NYS Budget Proposals:** Dr. Bolton informed the Board that the Governor did not share his budget proposal during his State of the State address, as he has done in recent years. Dr. Bolton distributed a NYSCOSS Advocacy Update, which summarized Governor Cuomo's address and reviewed key points of the document. She cited the Governor's estimate of a $4 billion dollar state deficit going into the 2018. She noted that the deficit could be approximately $1.7 billion if the state government

stays within budget constraints. The Governor did promise to keep up the State's historic investment in education, but she cautioned that this does not necessarily mean an increase in funding. Governor Cuomo discussed the expansion of early education, after school programs and mental health services. The Governor also discussed a hunger initiative. This initiative prohibits lunch shaming, expands the the Farm to School program and mandates that in schools with a free and reduced lunch rate of 70% or more, breakfast be available after the bell.

Dr. Bolton distributed the Board of Regents State Aid Proposal. She noted that they do not actually have authority; the proposal is meant to promote their position and influence the Governor. She reviewed the document, noting their request for a $1.6 billion increase in State Aid. The Board of Regents expressed a desire to fund the Foundation Aid formula and implement a uniform phase in for underfunded districts and an increase for all schools. They also suggested an increase in BOCES Aid on CTE salaries, from $30k to $60k.

**2018-2019 Administrative/Capital Budget:** Dr. Bolton distributed the 2018-2019 Administrative and Capital Budget summary draft. She informed the Board that this had been presented to the Executive Committee of component Superintendents and that they had not suggested any changes. She will review the document with the full Cabinet at their next meeting, on January 17th. She reviewed the document with the Board, noting changes from last year. She pointed out that a 3% increase in staff health insurance is noted, but she expects that number to be lower. She stated that we usually receive a refund from CASEBP; it has been practice in recent years to apply that refund to the Capital Budget. Overall, the budget has increased by 2.04%, but that number is only 1.13% if retiree health is not factored in. The increase to districts is 1.82%. Dr. Bolton briefly reviewed cost per district, explaining that each district's Resident Weighted Average Daily Attendance (RWADA) determines what percent of the budget they are responsible for. The Administrative and Capital Budgets will be on the February Board Agenda for adoption.

**180 Day Calendar:** Dr. Bolton distributed the 180 day calendar proposal from NYSED. She explained that the State is looking to give districts more flexibility in their calendars by allowing schools to count hours for the year, rather than week by week. She noted that this is still just a proposal and that the 180 day minimum instruction remains.

**Conflict of Interest Policy:** Dr. Bolton reminded the Board that at the last meeting we had a first reading of Policy #2160- BOCES Board Officer and Employee Code of Ethics. A few questions were brought to our attention regarding this policy, including whether a Board member's spouse working for BOCES is a conflict and whether purchasing equipment from a business where a Board member or officer works is a conflict. We reached out to NYSSBA, who had provided the policy, to get clarification on these issues. They were able to tell us that a Board member having a spouse who works for BOCES is not a conflict, but they were unable to provide us with an answer about purchasing from a business at which one of our Board members is employed. Our attorney has offered to do some research and draft a policy for us.

## JOSEPH BOOAN, ASSISTANT SUPERINTENDENT, STUDENT PROGRAMS

Time Out Policy: Mr. Booan announced that there is a policy on the agenda for first reading regarding the use of time out rooms; this policy was suggested by NYSSBA. He informed the Board that we are in compliance with the proposed policy. He also discussed the development of "time away" rooms, which will be situated in some of the elementary Innovative Programs classes. These differ from time out rooms in that they are actually inside the classrooms. They will provide a space for students with behavioral intervention plans to de-escalate. Our regional Special Education associate from NYSED visited OAOC and approved the plans for the time away rooms. Safety Risk also approved the plans.

Human Resources: Mr. Booan stated that we have two applicants for a secretary position; the individual hired will provide support for Innovative Programs. He asked the Board's permission to hire between meetings; there were no objections from the Board. Mr. Booan reviewed items on the Personnel Agenda.

## ANNE PALLISCHECK, DIRECTOR, INSTRUCTIONAL SUPPORT SERVICES

APPR: Dr. Bolton presented for Ms. Pallischeck. She informed the Board that the APPR plan revisions had been approved by NYSED. It is on the agenda for approval. Once approved, Mr. Beisler will need to sign the plan.

**Approval of Personnel**

Joseph Ballard and Barbara Ann Heegan moved to approve the personnel as presented.

RESOLVED, that the Board of Cooperative Education, upon the recommendation of the District Superintendent does hereby approve the following:

| CLASSIFIED APPOINTMENTS | | | | | |
|---|---|---|---|---|---|
| **Name** | **Dept.** | **Position** | **Appointment Type** | **Effective** | **Salary** |
| Jennifer Bowen | IP | Behavior Specialist | Full-time, 10 month, 7.5 hour day, Non-Unit Support, Competitive Class, Provisional Civil Service Position | 2/8/2018 | $50,412.00 prorated to the effective date |
| James Snyder | O&M | Building Maintenance Supervisor | Full-time, 12 month, 7.5 hour day, Non-Unit Support, Competitive Class, Provisional Civil Service Position | 1/29/2018 | $27,500.00 prorated to the effective date |

*Note: Employment is contingent upon clearance from the State Education Department to comply with the fingerprinting provisions of Project Save.*

| MISCELLANEOUS APPOINTMENTS | | | | |
|---|---|---|---|---|
| **Name** | **Appointment** | **Position** | **Effective** | **Compensation** |
| Melissa Egnor | Temporary | Long Term Special Education Teacher Substitute | 1/25/2018 - 6/30/2018 | As per board policy or rate per contract |
| Denise DeVost | Temporary | Long Term Special Education Teacher Substitute | 1/16/2018 - 6/30/2018 | As per board policy or rate per contract |
| Caren Kelsey | Casual Employee | Clinical Job Coach<br>*Revision from November Board | 9/5/2017 - 6/30/2018 | $15.00/hour |
| Kayla Mason | Temporary | Substitute | 1/11/2018 - 8/31/2018 | As per board policy or rate per contract |
| Rene Futterman | Temporary | Substitute | 1/11/2018 - 8/31/2018 | As per board policy or rate per contract |
| Samantha Gaske | Annual Mentor Stipend | Mentor Stipend: New teacher to the profession - Kelsey Eckler (original appointment on September 13, 2017)<br><br>REVISED:<br>Mentor Stipend: Two new teachers to the profession - Sheryl Kosturock | 9/1/2017 - 6/30/2018<br><br>1/2/2018 - 6/30/2018 | $600.00<br><br>$800.00 prorated |

*Note: Employment is contingent upon clearance from the State Education Department to comply with the fingerprinting provisions of Project Save.*

| CHANGE IN CIVIL SERVICE STATUS | | | | |
|---|---|---|---|---|
| **Name** | **Dept.** | **Position** | **Appointment** | **Effective** |
| Karen Speenburgh | Shared Business Office | Senior Account Clerk | Permanent | 1/13/2018 |
| Carol Shultis | Shared Business Office | Senior Account Clerk | Permanent | 1/13/2018 |

| LEAVE OF ABSENCES | | | |
|---|---|---|---|
| **Name** | **Position** | **Reason** | **Effective** |
| Diane Rossman | Account Clerk | Medical Leave | 12/27/2017 - 2/11/2018 |

| RESIGNATIONS/RETIREMENTS | | | |
|---|---|---|---|
| **Name** | **Position** | **Reason** | **Effective** |
| Robin Robbins | Itinerant Supervisor | Resignation | 1/20/2018 |

Motion was approved unanimously.

**Approval of Consent Agenda**

Barbara Ann Heegan and Joseph Ballard moved to approve the Consent Agenda as presented:

**Approval of Revised ONC BOCES Annual Professional Performance Review Plan 3012-D**

Upon the recommendation of the District Superintendent, the Otsego Northern Catskills BOCES does hereby approve the Annual Professional Performance Review (APPR) Plan as agreed between the Otsego Northern Catskills BOCES, the Otsego Northern Catskills BOCES Teachers' Association and the Otsego Northern Catskills BOCES Administrators' Association.

**Resolution to Approvel Amendment 17-19 A5 of 2017-2018 Revocable Permit State University of New York, Oneonta for Safety Risk**

Whereas, the Otsego Northern Catskills BOCES will require the use of the Hunt Union Waterfront & Living Room on the SUNY Oneonta Campus for their Engineering Symposium on May 23, 2018 at a total charge of $87.50; and

Whereas, the Otsego Northern Catskills BOCES has requested use of offices and various rooms for events on the SUNY College at Oneonta campus from July 1, 2017 through June 30, 2018. Extra services will require a fee of an estimated $50-$75/hour for extraordinary custodial staff; $13.90/hour for building managers; $9.75/hour for student tech; and University Police service will be assessed at college cost if needed.

Resolved, the Otsego Northern Catskills BOCES Board of Education does hereby accept and approve the terms and conditions of the Revocable Permit #17-019 Amendment A5.

Motion was approved unanimously.

**Second Reading of Board Policy and Regulation #4526.1 Internet Safety Attachment #5**

The Board conducted a second reading of Board Policy #4526.1, Internet Safety.

Ellen Hager and Kurt Holcherr moved to approve the policy as presented.

Motion was approved unanimously.

**First Reading of Board Policy #5300- Code of Conduct, Section XI- Student Searches and Interrogations**
**Attachment #6**

The Board conducted a first reading of Section XI of Policy #5300, Code of Conduct, regarding student searches and interrogations. Mr. Savin informed the Board that ONC BOCES had received a letter from the New York State Police detailing their new policy requirements for scent dog searches. We contacted our attorney, who suggested language for our policy to meet the requirements of the NYS Police.

**First Reading of Board Policy and Regulation #4321.12- Use of Time Out Rooms and Physical Restraints**
**Attachment #7**

The Board conducted a first reading of Board Policy and Regulation #4321.12, Use of Time Out Rooms and Physical Restraints.

**Approval of Claims Auditor Report**
**Attachment #8**

Joseph Ballard and Marcy Birch moved to approve the Claims Auditor Report as presented.

Motion was approved unanimously.

**First Reading of Policy #2140- Policy Development, Adoption, Implementation and Review**
**Attachment #9**

The Board conducted a first reading of Policy #2140, Policy Development, Adoption, Implementation and Review.

**Second Reading of Policy # 2160- BOCES Board Officer and Employee Code of Ethics**
**Attachment #10**

Marcy Birch and Barbara Ann Heegan moved to table Board Policy #2160, BOCES Board Officer and Employee Code of Ethics pending the receipt of further information from our attorney.

Motion was approved unanimously.

**Resolution to Approve Amendment 17-19 A6 of 2017-2018 Revocable Permit**
**State University of New York, Oneonta for School Library Systems**

Joseph Ballard and Barbara Ann Heegan moved to approve the following resolution:

> Whereas, the Otsego Northern Catskills BOCES School Library System will require the use of the Morris Craven Lounge on the SUNY Oneonta Campus for the Kathleen Odean Children's Literature event on March 13, 2018 at a total charge of $87.50; and

Whereas, the Otsego Northern Catskills BOCES has requested use of offices and various rooms for events on the SUNY College at Oneonta campus from July 1, 2017 through June 30, 2018. Extra services will require a fee of an estimated $50-$75/hour for extraordinary custodial staff; $13.90/hour for building managers; $9.75/hour for student tech; and University Police service will be assessed at college cost if needed.

Resolved, the Otsego Northern Catskills BOCES Board of Education does hereby accept and approve the terms and conditions of the Revocable Permit #17-019 Amendment A6.

Motion was approved unanimously.

**Approval of RFP for Google Migration Services**

Dr. Bolton explained that the consultant will assist ONC BOCES with the transition from GroupWise to Google.

Marcy Birch and Ellen Hager moved to approve the following resolution:

Whereas, the Otsego Northern Catskills BOCES is required to solicit an RFP for the migration services of our Novell Groupwise email and calendar accounts to Google, and

Whereas, the following timeline will be adhered to:

| | | |
|---|---|---|
| LEGAL NOTICES | - | January 25, 2018 |
| RFP's TO VENDORS | - | January 17, 2018 |
| RFP's OPENED | - | February 7, 2018 |
| RFP's AWARDED | - | February 14, 2018 |

Resolved, the Otsego Northern Catskills BOCES Board of Education does hereby approve the preparation and solicitation of an RFP for the google migration services on behalf of the Otsego Northern Catskills BOCES. The successful agreement will be effective February 15, 2018 through June 30, 2018.

Motion was approved unanimously.

**Executive Session**

Joseph Ballard and Marcy Birch moved to adjourn to Executive Session at 1:55 p.m. to discuss Support Staff negotiations, a grievance and the work history of two employees.

Motion was approved unanimously.

**Regular Session**

Barbara Ann Heegan and Marcy Birch moved to return to Regular Session at 2:22 p.m.

Motion was approved unanimously.

**Adjournment**

Joseph Ballard and Marcy Birch moved to adjourn the meeting at 2:22 p.m.

Motion was approved unanimously.

Respectfully Submitted,

Alyssa Oliveri
Board Clerk

# Administrative Budget 2018-19
## Three Year Comparison

1/2/2018 14:04

| Administrative Budget | 2016-17 Actual Expenditures | FTE | 2017-18 Adopted Budget | FTE | 2017-18 Revised Budget | FTE | 2018-19 Proposed Budget | FTE |
|---|---|---|---|---|---|---|---|---|
| Salaries | | | | | | | | |
| Chief Executive Officer | $ - | 1.00 | $ 123,263 | 1.00 | $ 123,263 | 1.00 | $ 123,263 | 1.00 |
| Administrative Staff | $ - | 1.67 | $ 214,294 | 1.67 | $ 214,294 | 1.67 | $ 221,474 | 1.67 |
| Central Office Staff | $ - | 8.03 | $ 379,246 | 8.43 | $ 379,246 | 8.43 | $ 412,963 | 8.53 |
| Equipment | $ - | | $ 10,000 | | $ 10,000 | | $ 12,000 | |
| Supplies | $ - | | $ 55,400 | | $ 55,400 | | $ 53,300 | |
| Contractual | $ - | | $ 272,112 | | $ 272,112 | | $ 277,037 | |
| Professional Services | $ - | | $ 87,500 | | $ 87,500 | | $ 87,500 | |
| Services from Other BOCES | $ - | | $ 91,300 | | $ 91,300 | | $ 92,932 | |
| Chief Executive Officer Benefits: | | | | | | | | |
| Teachers' Retirement System | $ 14,792 | | $ 12,943 | | $ 12,943 | | $ 13,559 | |
| Workers Compensation | $ 924 | | $ 924 | | $ 924 | | $ 924 | |
| Health, Dental & Disability Insurance | $ 24,331 | | $ 24,081 | | $ 24,081 | | $ 11,553 | |
| Staff Benefits | $ - | | $ 422,741 | | $ 422,741 | | $ 426,186 | |
| Retiree Benefits | $ - | | $ 1,435,752 | | $ 1,435,752 | | $ 1,465,364 | |
| Interfund Transfer Charges | $ - | | $ 123,587 | | $ 123,587 | | $ 121,528 | |
| Interest on Borrowed Funds | $ - | | $ - | | $ - | | | |
| Total Appropriation..... | $ 40,047 | 10.90 | $ 3,253,143 | 11.10 | $ 3,253,143 | 11.10 | $ 3,319,583 | 11.20 |
| | adopted budget to proposed budget change: | | | | | | $ 66,440 | 2.04% |
| | adopted budget to proposed budget change: (without Retiree Health) | | | | | | $ 36,828 | 1.13% |
| Less: Transfer from Accruals | $ 675,463 | | $ 687,427 | | $ 687,427 | | $ 708,050 | |
| Interest and Earnings | $ - | | $ 1,500 | | $ 1,500 | | $ 1,500 | |
| CASEBP Refund | $ - | | $ 112,768 | | $ 112,768 | | $ 111,240 | * for capital |
| Carry Over Encumbrances | | | | | | | | |
| Miscellaneous Revenue | $ - | | $ 500 | | $ 500 | | $ 500 | |
| Net Allocation to Component Schools for Admin | | | $ 2,450,948 | | $ 2,450,948 | | $ 2,498,293 | $ 47,345 |

| Capital Budget | 2016-17 Actual Expenditures | 2017-18 Adopted Budget | 2017-18 Revised Budget | 2018-19 Proposed Budget | |
|---|---|---|---|---|---|
| Rental of School District Space | $33,004 | $54,197 | $54,197 | $89,689 | |
| Capital Projects | $460,241 | $587,768 | $587,768 | $561,240 | |
| Total Appropriation.... | $493,245 | $641,965 | $641,965 | $650,929 | |
| | | | Budget to Budget change | $8,964 | 1.40% |

| | | |
|---|---|---|
| **Total Allocation to Component Schools** | | |
| For Administration and Rental Budgets | $ 3,092,913 | $ 3,149,222 |
| Increase to Component Schools | | $ 56,309 |
| Percent Increase | | 1.82% |
| **Increase to Component Schools without Retiree Health** | | **$ 26,697** |
| **Percent Increase** | | **0.86%** |

Administrative Budget 2018-19
Overview and Summary of Changes from revised budget

## Expense Changes:

| | |
|---|---|
| **Salaries & Personnel** | Adjustment to salaries and FTE:<br>District Superintendent Salary - At the State Cap<br>HR staffing has increased by .2 FTE - .1 of that is in this budget. The other is shifted to our new certification CoSer. |
| **Active Staff Benefits** | Active Staff benefit cost include a 3% increase in Health, a 3% increase in Dental, TRS rate at 11% and ERS rate at 15.8% |
| **Equipment** | Equipment purchases are planned to keep office computers and printers on a 3 to 5 year replacement schedule. |
| **Supplies** | Covers all meeting costs for Cabinet, BOE, Regional Forums, SBO meetings, as well as paper, postage, and duplicating supplies. |
| **Contractual** | Covers all costs of professional memberships, software contracts, phones, copiers, postage, advertising, training and travel.<br>This includes the contract for Forecast5 - 5sight, 5share, 5maps, 5cast - for all schools |
| **Professional Services** | Includes professional services in a number of areas: |

| | *Budget Amount* |
|---|---|
| Annual External Audit and Preparation of Financial Statements | $ 27,500 |
| Internal Audit Function (as requested by BOE) | $ - |
| Board of Education Legal Fees | $ 30,000 |
| Architectural Fees-capital asset planning | $ 20,000 |
| Fiscal Advisor | $ 5,000 |
| Consultants - Cabinet and BOE | $ 5,000 |
| | $ 87,500 |

| | |
|---|---|
| **Other BOCES** | *Paid to participate in services provided by other BOCES* |

| | |
|---|---|
| Capital Region - Public Relations | $ 38,352 |
| Capital Region - Grant Writing | $ 31,380 |
| Capital Region - GASB OPEB Valuation | $ 6,500 |
| *Questar III: State Aid Planning and GASB 34 - fixed assets* | $ 6,800 |
| *Erie 1 Public Relations - BOCES Statewide Group* | $ 1,900 |
| *DCMO - Cooperative Bidding and Print Shop* | $ 3,500 |
| *Citi - BOCES consortium, advocate* | $ 4,500 |
| | $ 92,932 |

| | |
|---|---|
| **Retiree Health Insurance** | Education Law 1950 requires the Administrative Budget to include the cost of health benefits for ALL BOCES retirees. Currently there are 140 retirees and 58 spouses taking insurance.<br>We are anticipating that there will be sixteen (16) new retirees,<br>with a 3% premium increase this equates to a total of: $1,465,364<br>122 of the 149 eligible retirees are in the CASEBP medigap plan - 82% |
| **Interfund Transfer Charges** | Transfer of Costs from other Budgets |

| | Cost |
|---|---|
| O&M | $57,224 |
| Records Management | $0 |
| Employee Relations | $16,351 |
| Tech Support | $39,398 |
| Recruitment and fingerprinting | $2,331 |
| AESOP (attendance) | $1,500 |
| Distance Learning (video conf.) | $2,325 |
| Van Mail | $2,399 |
| Total | $ 121,528 |

| | |
|---|---|
| **Interest on Borrowed Funds** | The BOCES no longer budgets for a potential RAN $ - |

## Revenue Changes:

| | |
|---|---|
| **Transfer from Accrual** | The 2018-19 budget includes a transfer from an accrual of expense from program budgets, established in 2005-06, for the purpose of offsetting the cost of previously unfunded post retirement benefits (retiree health insurance).<br>This is equal to 7% of total salaries (in 05-06 we used 3%) — *use of accrual*..... $ 708,505 |
| **Revenues** | Maintained investment income with NYLAF $1,500<br>Other occasional revenues come from prior year refunds $500 |

# Retiree Health Cost

## Ten Year Projection

| | | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |
|---|---|---|---|---|---|---|---|---|---|---|---|
| **Cost of Retirees in Administrative Budget** | | | | | | | | | | | |
| Year | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 |
| percent increase in premium | | 3% | 5% | 7% | 8% | 8% | 8% | 8% | 8% | 8% | 8% |
| number of retirees added | | 16 | 10 | 16 | 16 | 2 | 5 | 9 | 8 | 13 | 11 |
| Retiree Cost | $1,435,752 | $1,465,364 | $1,630,154 | $1,920,729 | $2,145,156 | $2,247,339 | $2,253,680 | $2,434,726 | $2,596,446 | $2,774,868 | $3,061,661 |
| $ increase in cost | | $29,612 | $164,790 | $290,575 | $224,426 | $102,183 | $6,341 | $181,047 | $161,720 | $178,422 | $286,793 |
| % increase in cost | | 2.06% | 11.25% | 17.83% | 11.68% | 4.76% | 0.28% | 8.03% | 6.64% | 6.87% | 10.34% |

| **Estimated Number of Retirees Added Each Year** | | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Year | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 |
| number of eligible retirees | 44 | | | | | | | | | | |
| plan to retire this year | 16 | | | | | | | | | | |
| retirees remaining | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 | 28 |
| remaining plus number now eligible | | 38 | 44 | 44 | 30 | 33 | 37 | 36 | 41 | 39 | 50 |
| Projected Number of Retirees | | 10 | 16 | 16 | 2 | 5 | 9 | 8 | 13 | 11 | 22 |

| **Post Employment Accrual Estimate** | | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Year | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 |
| percent of salary accrued | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% | 7.0% |
| Estimated payroll | $9,820,386 | $10,114,997 | $10,443,735 | $10,783,156 | $11,133,609 | $11,495,451 | $11,869,053 | $12,254,797 | $12,653,078 | $13,064,303 | $13,488,893 |
| Amount raised for accrual | $687,427 | $708,050 | $731,061 | $754,821 | $779,353 | $804,682 | $830,834 | $857,836 | $885,715 | $914,501 | $944,223 |
| $ change | | $20,623 | $23,012 | $23,759 | $24,532 | $25,329 | $26,152 | $27,002 | $27,880 | $28,786 | $29,721 |
| % change | | 3.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |

| **Net Cost to Components** | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Retiree Budget | $1,435,752 | $1,465,364 | $1,630,154 | $1,920,729 | $2,145,156 | $2,247,339 | $2,253,680 | $2,434,726 | $2,596,446 | $2,774,868 | $3,061,661 |
| estimated use of accrual | $687,427 | $708,050 | $731,061 | $754,821 | $779,353 | $804,682 | $830,834 | $857,836 | $885,715 | $914,501 | $944,223 |
| Net Cost to Admin. Budget | $748,325 | $757,314 | $899,093 | $1,165,908 | $1,365,803 | $1,442,657 | $1,422,846 | $1,576,891 | $1,710,731 | $1,860,367 | $2,117,438 |
| $ increase to components | | $8,989 | $141,778 | $266,816 | $199,895 | $76,854 | -$19,811 | $154,045 | $133,840 | $149,636 | $257,071 |
| % increase to components | | 1% | 10% | 16% | 10% | 4% | -1% | 7% | 5% | 6% | 9% |

# ONC BOCES

## 2018-19 Budget — RENTAL; OPERATIONS & MAINTENANCE; ANCILLARY FEE SCHEDULE

as of:
1/2/18

2018-19 — COST PER SQ. FOOT $ 8.60

ANCILLARY FEES - INNOVATIVE PROGRAMS ONLY

| | | |
|---|---|---|
| BASIC LIFE SKILLS (204) | $ | 500.00 |
| TRUST (210) & BEHAVIORAL ADJ (212) | $ | 1,000.00 |

| DISTRICT/LOCATION | PROGRAM USE | SQ. FOOT | 002 ADMIN RENT |
|---|---|---|---|
| CHARLOTTE VALLEY | 212-BA MIDDLE SCHOOL CLASSROOM | 620 | $5,332.00 |
| | TIME OUT ROOM/OFFICE | 304 | $2,614.40 |
| | 212-BA ELEMENTARY CLASSROOM | 660 | $5,676.00 |
| | TOTAL DISTRICT RENTALS | | 13,622.40 |
| ONEONTA CENTER ST ELEM | LPN PROGRAM | 3000 | $25,800.00 |
| | HSE & ESL CLASSROOMS | 1500 | $12,900.00 |
| | EMPLOYEE RELATIONS SECRETARY | 300 | $2,580.00 |
| | EMPLOYEE RELATIONS CONFIDENTIAL OFFICE | 300 | $2,580.00 |
| | MEDIA LIBRARY | 1745 | $15,007.00 |
| Projected: | New Classrooms as needed | 6500 | $ 55,900.00 |
| | TOTAL RENTAL | | $128,369.40 |
| | Less: Adult | | $89,689.40 |

## ONC BOCES
### Current RWADA Changes

| School | 12-13 RWADA for 14-15 Bgt | RWADA % | 13-14 RWADA for 15-16 Bgt | RWADA % | 14-15 RWADA for 16-17 Bgt | RWADA % | 15-16 RWADA for 17-18 Bgt | RWADA % | 16-17 RWADA for 18-19 Bgt | RWADA % | RWADA Change | Percent Change |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Andes | 117 | 1.22% | 101 | 1.10% | 89 | 0.99% | 80 | 0.92% | 98 | 0.0113007 | 18 | 20.22% |
| Charlotte Valley | 411 | 4.30% | 406 | 4.41% | 351 | 3.89% | 376 | 4.33% | 405 | 0.046702 | 29 | 8.26% |
| Cherry Valley | 539 | 5.64% | 528 | 5.74% | 515 | 5.71% | 487 | 5.61% | 483 | 0.0556965 | (4) | -0.78% |
| Cooperstown | 974 | 10.19% | 949 | 10.32% | 951 | 10.54% | 943 | 10.86% | 949 | 0.1094327 | 6 | 0.63% |
| Edmeston | 482 | 5.04% | 473 | 5.14% | 435 | 4.82% | 426 | 4.91% | 431 | 0.0497002 | 5 | 1.15% |
| Gilboa-Conesville | 355 | 3.72% | 337 | 3.66% | 325 | 3.60% | 298 | 3.43% | 292 | 0.0336716 | (6) | -1.85% |
| Hunter-Tannersvill | 422 | 4.42% | 392 | 4.26% | 365 | 4.05% | 355 | 4.09% | 370 | 0.0426661 | 15 | 4.11% |
| Jefferson | 306 | 3.20% | 309 | 3.36% | 299 | 3.31% | 268 | 3.09% | 256 | 0.0295203 | (12) | -4.01% |
| Laurens | 371 | 3.88% | 368 | 4.00% | 374 | 4.15% | 387 | 4.46% | 360 | 0.0415129 | (27) | -7.22% |
| Margaretville | 413 | 4.32% | 386 | 4.20% | 376 | 4.17% | 391 | 4.50% | 385 | 0.0443958 | (6) | -1.60% |
| Milford | 453 | 4.74% | 441 | 4.79% | 462 | 5.12% | 416 | 4.79% | 405 | 0.046702 | (11) | -2.38% |
| Morris | 455 | 4.76% | 426 | 4.63% | 462 | 5.12% | 395 | 4.55% | 403 | 0.0464714 | 8 | 1.73% |
| Oneonta | 1886 | 19.74% | 1845 | 20.06% | 1838 | 20.38% | 1755 | 20.21% | 1758 | 0.2027214 | 3 | 0.16% |
| Roxbury | 386 | 4.04% | 350 | 3.80% | 336 | 3.73% | 336 | 3.87% | 329 | 0.0379382 | (7) | -2.08% |
| Schenevus | 374 | 3.91% | 381 | 4.14% | 373 | 4.14% | 383 | 4.41% | 395 | 0.0455489 | 12 | 3.22% |
| South Kortright | 379 | 3.97% | 362 | 3.94% | 380 | 4.21% | 379 | 4.36% | 373 | 0.043012 | (6) | -1.58% |
| Stamford | 414 | 4.33% | 416 | 4.52% | 372 | 4.12% | 343 | 3.95% | 326 | 0.0375923 | (17) | -4.57% |
| Windham-AJ | 437 | 4.57% | 369 | 4.01% | 347 | 3.85% | 333 | 3.84% | 317 | 0.0365544 | (16) | -4.61% |
| Worcester | 381 | 3.99% | 360 | 3.91% | 370 | 4.10% | 332 | 3.82% | 337 | 0.0388607 | 5 | 1.35% |
| Total | 9,555 | | 9,199 | | 9,020 | | 8,683 | | 8,672 | | (11) | -0.12% |

# ONC BOCES
## Total Cost to Components

| School | Paid 2017-18 Admin | Paid 2017-18 Capital | Paid 2017-18 Total | Admin Proposed 2018-19 | Capital Proposed 2018-19 | Proposed Total Admin & Capital 2018-19 | Total Inc/(Decr) 2018-19 | Percent Change |
|---|---|---|---|---|---|---|---|---|
| Andes | $ 22,582 | $5,915 | $28,496 | $ 28,233 | $ 7,356 | $35,589 | $7,092 | 24.89% |
| Charlotte Valley | $ 106,133 | $27,799 | $133,932 | $ 116,675 | $ 30,400 | $147,075 | $13,143 | 9.81% |
| Cherry Valley | $ 137,465 | $36,006 | $173,471 | $ 139,146 | $ 36,254 | $175,401 | $1,930 | 1.11% |
| Cooperstown | $ 266,180 | $69,719 | $335,900 | $ 273,395 | $ 71,233 | $344,628 | $8,728 | 2.60% |
| Edmeston | $ 120,247 | $31,496 | $151,743 | $ 124,166 | $ 32,351 | $156,517 | $4,774 | 3.15% |
| Gilboa-Conesville | $ 84,116 | $22,032 | $106,149 | $ 84,121 | $ 21,918 | $106,039 | ($109) | -0.10% |
| Hunter-Tannersville | $ 100,206 | $26,246 | $126,452 | $ 106,592 | $ 27,773 | $134,365 | $7,913 | 6.26% |
| Jefferson | $ 75,648 | $19,814 | $95,462 | $ 73,750 | $ 19,216 | $92,966 | ($2,497) | -2.62% |
| Laurens | $ 109,238 | $28,612 | $137,851 | $ 103,711 | $ 27,022 | $130,733 | ($7,117) | -5.16% |
| Margaretville | $ 110,367 | $28,908 | $139,275 | $ 110,914 | $ 28,898 | $139,812 | $537 | 0.39% |
| Milford | $ 117,424 | $30,756 | $148,181 | $ 116,675 | $ 30,400 | $147,075 | ($1,105) | -0.75% |
| Morris | $ 111,497 | $29,204 | $140,700 | $ 116,099 | $ 30,250 | $146,349 | $5,648 | 4.01% |
| Oneonta | $ 495,383 | $129,753 | $625,137 | $ 506,457 | $ 131,957 | $638,415 | $13,278 | 2.12% |
| Roxbury | $ 94,843 | $24,842 | $119,684 | $ 94,781 | $ 24,695 | $119,476 | ($209) | -0.17% |
| Schenevus | $ 108,109 | $28,317 | $136,426 | $ 113,794 | $ 29,649 | $143,444 | $7,018 | 5.14% |
| South Kortright | $ 106,980 | $28,021 | $135,001 | $ 107,457 | $ 27,998 | $135,454 | $453 | 0.34% |
| Stamford | $ 96,819 | $25,359 | $122,178 | $ 93,916 | $ 24,470 | $118,386 | ($3,791) | -3.10% |
| Windham-AJ | $ 93,996 | $24,620 | $118,616 | $ 91,324 | $ 23,794 | $115,118 | ($3,498) | -2.95% |
| Worcester | $ 93,714 | $24,546 | $118,259 | $ 97,085 | $ 25,296 | $122,381 | $4,121 | 3.49% |
| | $ 2,450,948 | $641,965 | $3,092,913 | $ 2,498,293 | $650,929 | $3,149,222 | $56,309 | 1.82% |

## Contingent Budget Calculation

| Year | | 2017-18 | | **2018-19** |
|---|---|---|---|---|
| Total Budget | $ | 3,253,143 | $ | 3,319,583 |
| Retiree Health | $ | 1,435,752 | $ | 1,465,364 |
| TRS (811) | $ | 35,444 | $ | 39,318 |
| ERS (813) | $ | 63,138 | $ | 62,887 |
| Balance | | $1,718,809 | | $1,752,014 |
| Amount to Reduce | | | | **$33,205** |

## 2018/19 Budget Assumptions

For the Administrative Budget

| | |
|---|---|
| **Salary Increases** | |
| Teachers | 3.25% |
| Support Staff - in negotiations | 3.25% |
| Unit Administrators | 3.25% |
| Non-Unit (set by BOE) | 3.25% |
| | |
| **Benefits as a percent of salary** | |
| FICA/Medicare | 7.65% |
| Worker's Compensation | 0.80% |
| Unemployment | 0.50% |
| ERS | 15.70% |
| TRS | 11.00% |
| PERB | 7.00% |
| Educational Improvement | 0.20% |
| EAP | 0.08% |
| | |
| **Health Contributions Range** | |
| Family | 14% to 5.57% |
| Individual | 8% to 4% |
| Premium Increases | 3.00% |
| Retiree Health Premium | 3.00% |
| **Dental Contributions Range** | |
| Family | 33.6% to 14.38 |
| 2 Person | 24.79% to 11% |
| Individual | 12.4% to 0% |
| Premium Increases | 3% |

THE STATE EDUCATION DEPARTMENT / THE UNIVERSITY OF THE STATE OF NEW YORK / ALBANY, NY 12234

**TO:** State Aid Subcommittee

**FROM:** Elizabeth R. Berlin

**SUBJECT:** 2018-2019 Regents State Aid Proposal

**DATE:** December 5, 2017

**AUTHORIZATION(S):**

## SUMMARY

### Issue for Decision

Should the Board of Regents approve the 2018-2019 State Aid proposal reflecting the Regents' priorities for State Aid to school districts?

### Reason(s) for Consideration

Implementation of policy.

### Proposed Handling

This detailed State Aid Proposal will be presented to the Full Board for approval at the December 2017 meeting of the Board of Regents.

### Procedural History

Each year the Board of Regents, through its State Aid Subcommittee, develops a proposal on State Aid to support public education. In developing the proposal for the 2018-2019 school year, the State Aid Subcommittee has considered an approach that focuses on the most

important investments that need to be made in primary and secondary education while acknowledging the fiscal challenges the State of New York is facing in the coming budget year.

In September and October, members of the State Aid Subcommittee discussed their priority areas as well as the State's fiscal condition. Subcommittee members reviewed the recommended investment areas from proposals in previous years; discussed feedback and input gathered from stakeholders, educators, parents and business representatives; and considered how such past proposals aligned with the recognized priorities for the coming year.

Specifically, committee members highlighted the importance of:

- Continuing the phase-in of the Foundation Aid formula;
- Continuing the expansion of prekindergarten programs, aligned with the recommendations of the Early Childhood Blue Ribbon Committee;
- Enhancing support for English language learners; and,
- Expanding college and career pathways, focused through career and technical education.

The State Aid Subcommittee has constructed a proposal that meets these needs. The detailed State Aid proposal comes before the Committee at its December meeting, and the Committee will make a recommendation to the full Board to approve.

**Background Information**

Almost a decade after the end of the Great Recession, State Aid for school districts in recent years has rebounded to its highest statewide levels ever. At the same time, school districts continue to face fiscal challenges in the form of growing populations of students with unique needs. The Foundation Aid formula, despite a nearly $5 billion increase since its inception, still requires additional phasing-in to achieve its ultimate goal. While districts are facing challenges, the State itself is facing its own fiscal challenges, with the uncertain future of Federal funds across multiple program areas and, according to the State Comptroller, State tax revenues that are below expectations.

These challenges require a prioritized and thoughtful approach to determining the funding needs for school districts in the 2018-2019 school year. In reviewing the challenges and needs, the State Aid Subcommittee considered the proposals of education stakeholders, including the Education Conference Board (ECB). The ECB proposed $1.5 billion in operating support to help districts meet a "current service" level of need, with an additional $500 million in investments in targeted areas.

The Regents State Aid Proposal similarly provides much-needed resources for school districts to maintain their base operations and educational programs while allowing for expansions in specified priority areas. The table below provides a summary level overview of these investments:

| Aid Category | Amount |
|---|---|
| Foundation Aid, including $85M ELL Setaside | $1.25 billion |
| Statutory Reimbursement-based Aid Increases | $314 million |
| **Operating Aid Subtotal** | **$1.56 billion** |
| | |
| Career and Technical Education | $25 million |
| Universal Prekindergarten Expansion | $20 million |
| **Grand Total** | **$1.6 billion** |

**Foundation Aid ($1.25 billion)**

Foundation Aid, enacted by the Legislature and Governor in 2007 at the recommendation of the Board of Regents, provides general operating support for school districts. Proportionally greater funding flows to low wealth school districts and districts with a concentration of students who need it most—those with special education needs, English language learners and economically disadvantaged students. As of the November 2017 School Aid Database, Foundation Aid provides $17.1 billion in funding to districts statewide, with $4.2 billion in remaining phase-in increases.

The Regents State Aid Proposal continues its commitment to advocate for the full phase-in of the formula by providing a $1.25 billion increase, achieved through a combination of three targeted increases:

1. A uniform percentage phase-in increase for all districts that have remaining phase-in;
2. A minimum increase for all districts, which supports additional local spending, progressively distributed and ranges up to three percent, ensuring that all districts—even those whose formula phase-in is complete—are able to respond to rising fixed costs; and,
3. A new $85 million English language learner setaside within Foundation Aid, to accelerate additional Foundation Aid to districts through an ELL-driven formula, and will ensure that such funds are spent consistent with meeting Part 154 of the Commissioner's regulations (similar to the existing Community Schools setaside). If enacted, the Department would publish guidance for how school districts would be required to spend these additional funds.

**Statutory Reimbursement-based Aids ($314 million)**

Consistent with existing law and the most recent claims submitted by school districts to the Department, the Regents State Aid Proposal also includes $314 million in increases for reimbursement-based aid formulas for the 2018-2019 school year, such as Building Aid ($175 million), Transportation Aid ($98 million), BOCES Aid ($17 million), Public and Private Excess Cost Aid for special education services ($11 million), and other minor increases ($13 million).

**Career and Technical Education ($25 million)**

Recent years have shown reduced participation in career and technical education (CTE) programming, even as the Board was working to incorporate success in the most rigorous programs into the State's graduation pathways. In just six years, New York State will face a deficit of 350,000 workers for mid-level skill jobs which require more than a high school diploma but less than a four-year degree. High quality CTE programs are a boon to the state's economy – as they prepare the workforce of the future with the skills employees need on the first day of work.

The Regent's State Aid Proposal provides for additional CTE funding in two ways:

1. **Enhanced BOCES Aid for CTE Pathways Programs**. The instructional salary eligible for BOCES Aid has remained fixed at $30,000 per year since 1992. Since this flat reimbursement amount has not kept pace with the actual costs to employ well-prepared teachers to run strong programs, the state has effectively reduced its direct support for these programs over time. This may have reduced the ability of school districts to send students to high quality CTE programs offered by the BOCES, especially in an era of capped local revenues that make support for the costs of student participation extremely challenging. To address this issue and reap the benefits of high quality CTE programming for both students and the State's economy, the Regents recommend doubling the instructional salary ceiling to $60,000 over the next five years, with 20 percent of the gap funded for services provided in 2017-2018, and 20 percent annually for four years thereafter, with any further adjustment necessary to bring the reimbursement salary into alignment with the effects of inflation occurring in the following year. After that, the reimbursement salary level should be indexed to the rates of growth in professionals' salaries (available in federal data) to avoid the reemergence of similar distortions in the future.

2. **Enhanced and Expanded Aid for High Quality CTE Programs Operated by the Big Five Cities and Non-component School Districts**. The Board recommends that the state change its method of reimbursing the expenses for CTE programming for the large cities and other non-BOCES component districts. The current program pays a flat per-pupil amount which has not been adjusted for inflation in some time. This has made it difficult for the non-BOCES component districts to maintain quality programs. To reflect the changes in the cost of operating CTE programs that provide the rigorous preparation necessary for success in the world of work, the Regents State Aid Proposal recommends that the reimbursement model for these districts be made more similar to that used for BOCES-operated programs.

   As a transition, however, the Proposal would recommend a $25 million increase in Special Services Aid as "seed money" so that non-BOCES component districts can

begin to expand their programs in the 2018-2019 school year, while they wait for reimbursement in the 2019-2020 school year.

**Universal Prekindergarten ($20 million)**

In the 2017-2018 Enacted Budget, the Legislature and Governor included the Regents' proposal to implement a plan to consolidate the existing multiple prekindergarten programs, coupled with an additional investment of $5 million. The Board has convened an Early Childhood Blue Ribbon Committee that is developing a robust series of recommendations to improve the quality and expand the opportunity of all early learning programs. As a first step toward those recommendations and with the vision of ensuring all children learn in a developmentally appropriate manner so they flourish in preschool, enter the school age program on a success trajectory, and are academically proficient in third grade, this State Aid Proposal recommends investing an additional $20 million in UPK programs. Currently, a total of $817 million is provided statewide to serve over 120,000 prekindergarten pupils. The addition of $20 million will help to grow the number of our youngest minds receiving this vital programming.

In addition to investing additional funds for the UPK program, the Board also proposes that a study be conducted regarding the ability of and cost to districts to provide transportation services for district prekindergarten programs. This study should include, but not be limited to, the additional health and safety measures and procedures required to provide such transportation, the impact on existing bus routes and equipment, and how much State Aid would be provided to districts for these services.

**Recommendation**

It is recommended that the Board take the following action:

VOTED that the Regents adopt the attached as their proposal on State Aid to school districts for the school year 2018-2019.

**Timetable for Implementation**

Immediate. The Regents State Aid Proposal is a recommendation to the Governor and the Legislature. The Governor will issue his budget recommendations in January and ask the Legislature to approve a State budget by April 1.

## Attachment: 2018-2019 Regents Proposal Summary
### ($ in millions)

| Program | 2017-2018 School Year | Regents 2018-2019 Request | Increase |
|---|---|---|---|
| **General Purpose Aid** | **$17,892** | **$19,169** | **$1,277** |
| Foundation Aid | $17,173 | $18,423 | $1,250 |
| High Tax Aid | $223 | $223 | $0 |
| Academic Enhancement Aid | $28 | $28 | $0 |
| Charter School Transitional Aid | $39 | $48 | $9 |
| Reorganization Incentive Operating Aid | $7 | $6 | ($1) |
| Supplemental Public Excess Cost Aid | $4 | $4 | $0 |
| Full Day Kindergarten Conversion Aid | $2 | $1 | ($1) |
| Universal Prekindergarten | $416 | $416 | $0 |
| UPK Expansion | $0 | $20 | $20 |
| **Support for Pupils with Disabilities** | **$1,031** | **$1,042** | **$11** |
| Public High Cost Excess Cost Aid | $393 | $416 | $23 |
| Private Excess Cost Aid | $638 | $626 | ($12) |
| **BOCES\Career and Technical Ed.** | **$1,156** | **$1,196** | **$40** |
| BOCES Aid | $905 | $922 | $17 |
| Special Services Aid | $251 | $249 | ($2) |
| Career and Technical Education Expansion | $0 | $25 | $25 |
| **Instructional Materials Aids** | **$277** | **$281** | **$4** |
| Hardware & Technology Aid | $37 | $38 | $1 |
| Library Materials Aid | $19 | $19 | $0 |
| Software Aid | $45 | $46 | $1 |
| Textbook Aid | $176 | $178 | $2 |
| **Reimbursement-Based Aids** | **$4,762** | **$5,035** | **$273** |
| Building Aids | $2,951 | $3,126 | $175 |
| Transportation Aids | $1,811 | $1,909 | $98 |
| **Other GSPS** | **$276** | **$280** | **$4** |
| **Total GSPS** | **$25,394** | **$27,003** | **$1,609** |

Notes:

1) Some amounts may not add due to rounding.
2) Decreases in Full Day Kindergarten Conversion Aid and Reorganization Operating Incentive Aid are due to changes in actual claims submitted by school districts.

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## Governor Cuomo's 2018 State of the State Address

**January 3, 2018**

Beginning the final year of his second term as Governor, Andrew Cuomo delivered his eighth annual "State of the State" address today.

The speech was accompanied by a 373-page book providing more detail on many of the proposals covered in his remarks, as well as some not mentioned.

The Governor strongly condemned actions by the federal government, saying, "...Washington has launched an all-out direct attack on New York State's economic future by eliminating full deductibility of state and local taxes [SALT]." He said it is "...an issue of New York State's economic viability" and characterized the federal tax legislation as "economic civil war."

The Governor warned, "We will start the year with a $4 billion deficit, compounded by $2 billion in federal cuts primarily to health care." But the overall tone of the speech was not downcast; it included many proposals for new spending.

On school funding, the Governor said,

> "We must maintain our New York priorities: we must continue our historic investment in public education, and expand 3 and 4-year-old Pre K, after-school and computer sciences, because our greatest asset is our young people and everything we do is for their future."

He added, "We must address education funding inequities and dedicate more of our state school aid to poorer districts."

In his remarks, the Governor said he would seek to assure greater equity in the allocation of funding with districts, direct more support to the poorest schools. But the policy book provided no details on this idea nor did it appear in the prepared text of his remarks.

We will get more details on many of the Governor's proposals when he releases his proposed budget for 2018-19, expected on January 16. We will be conducting a webinar on the proposed budget on Monday, January 22 at 10:30 a.m. and will provide the link as we get closer to that date.

Below is a summary of proposals in the State of the State book affecting schools.

**General Assistance to Students and Early Education**

• Expand prekindergarten statewide with $15 million in competitive grants for three and four year old children.

• Expand the New York State Mentoring Program which currently serves just over 1,700 students in 97 school-based sites.

• Provide $10 million in competitive funding for another round of after-school grants.

• Provide $250,000 in grants to community schools to enhance mental health programs.

**Hunger Initiatives**

• Prohibit a practice identified as "lunch shaming" which includes humiliating students that are in lunch debt and serving these students cold lunches.

• Mandate that breakfast be served after the bell in all schools where 70% or more of the school's students are eligible for free or reduced-price lunch.

• Provide an additional $750,000 for the Farm to School program bringing total state investment to $1.5 million.

• Increase reimbursement for school meals by over 200% to 25 cents per meal if at least 30% of ingredients are from New York farms.

**STEM, Computer Science and AP**

• Provide an additional $1 million to create a new cohort of Master Teachers in high-need school districts to continue to improve STEM education and establish a 3rd round of the Empire State Excellence in Teaching Program.

• Establish the Smart Start program with a $6 million appropriation to expand computer science and engineering in schools and work to create model computer science standards.

• Increase Advanced Placement and International Baccalaureate offerings with $2 million to reduce tests costs and $500,000 in technical assistance to schools to expand and establish advanced offerings.

**Sexual Harassment and Assault**

• Generally, prohibit confidentiality agreements relating to sexual harassment claims; establish uniform code of sexual harassment policies; and prevent taxpayer dollars from being used to settle harassment claims against individuals ad ensure that individual harassers are held accountable.

• Establish one-year window for victims of alleged sexual assault to sue school districts and other entities, and eliminate notice of claim provision.

**Gang Violence and Student Safety**

• Earmark $2 million of the $10 million for after-school for schools and communities in areas with gangs and other violent activity.

• Provide $1.5 million over three years to programs targeted and middle and high school students focused on early intervention and violence prevention.

• Explore new technology options for a school safety response system and ensure that all schools are mapped both internally and externally so first responders can act quickly.

**Transportation**

• Utilize settlement a portion of ~$130 million in settlement proceeds from Volkswagen to replace old, high-emitting school buses.

**Collective Bargaining**

• Governor indicates an intent for the State to stand beside labor unions in the event the Supreme Court finds agency shop fees unconstitutional.

**Mandate Relief???**

• Ease rules on the creation of local healthcare consortia to reduce local health insurance costs and review other methods to reduce property taxes.

**Response to Federal Tax Legislation**

• Pursue a legal challenge the constitutionality of the recently enacted federal tax legislation on the grounds that portions of it are contrived to disadvantage states based on partisanship, thus denying equal protection under the law, among other grounds.

• Lead a national effort to "repeal and replace" the new federal tax bill.

• Explore the feasibility of "a major shift in tax policy" — developing a plan to restructure the current income and payroll tax system, as well as create new opportunities for charitable
contributions to support public programs. Payroll taxes and charitable contributions are not affected by the new federal cap on SALT deductions.

We are the New York State Council of School Superintendents - a professional and advocacy organization with over a century of service to school superintendents in New York State. The Council provides its more than 800 members with numerous professional development opportunities through LEAF, Inc., publications, and personal services, while advocating for public education and the superintendency.

The Council
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# Revising the 180-Day Requirement

P-12 Education Committee
December 11, 2017

## Overview

- **Review of Current Statute, Regulation, and Guidance**
- **Background Information**
- **Advisory Committee and Feedback**
- **Proposed Regulation**
- **Other Department Actions**



## Review of Current Statute, Regulation and Guidance

- **Education Law §1704(2) & §3604:** School districts must provide 180 days of instruction.
- **Commissioner's Regulations §175.5:** An instructional day must have at least the following number of "actual instructional or supervised study" hours:
  - Half-day kindergarten: 2.5 hours
  - Full-day kindergarten-Grade 6: 5.0 hours
  - Grades 7-12: 5.5 hours

## Review of Current Statute, Regulation and Guidance

- The New York State Education Department (NYSED) has never included lunch or recess in the hours counted toward "actual instructional or supervised study."
- Sessions may not be held on legal holidays or Saturdays.
- Sessions may only be held between September 1 and rating day in June.



## Review of Current Statute, Regulation and Guidance

- Superintendent's Conferences:
  - Districts may hold up to four session days per year that count toward the 180-day requirement.
  - Up to two conference days may be held during the last two weeks of August.
  - May be broken up into smaller segments, such as a half day; the total of the segments still counts as one session day.



## Review of Current Statute, Regulation and Guidance

- "Shortened Sessions" for additional staff development and parent-teacher conferences:
  - In a week where the total instructional hours are met in fewer than five days (e.g., 4 days of 6 hours and one half day of 3.5 hours), the remainder of the half day may be used for either purpose and the day still counts.
  - Maximum of four times per semester.
  - May not be used if they would push weekly hours below the minimum requirement.

## Review of Current Statute, Regulation and Guidance

- **Extraordinary Conditions:**
  - **Up to five days may be forgiven by the Commissioner, but only if the district has fully exhausted its remaining vacation days.**
  - **By law, emergency declarations by the governor or municipal executives do <u>not</u> alone forgive districts for not holding session on those days.**



## Review of Current Statute, Regulation and Guidance

- **Aid Loss:**
  - **For each day below the 180-day requirement, a district loses 1/180th of its Foundation Aid allocation the following year.**



## Background Information

- **Waste, Fraud, and Abuse Hotline Complaints**
- **Quantity and Severity of Winter Storms in 2016-17**
- **April 2017 State Aid Office Clarification**
- **Announcement of Advisory Committee Process**

## Advisory Committee Membership

- BOCES District Superintendents
- Conference of Big 5 City School Districts
- Empire State Supervisors and Administrators Association
- New York State United Teachers
- Northeast Charter School Network
- NYS Association of School Business Officials
- NYS Coalition for Independent and Religious Schools
- NYS Council of School Superintendents
- NYS Federation of School Administrators
- NYS Parent Teacher Association
- NYS School Boards Association
- School Administrators Association of NYS



## Committee Feedback

- Five Regional Meetings:
  - New York City (9/28)
  - Western New York (10/3)
  - Long Island (10/5)
  - Capital District (10/10)
  - North Country (10/19)

- Questionnaires:
  - Over 150 responses



## Committee Feedback

The following key issues were highlighted by school districts and stakeholders through the Advisory Committee process:

- Flexibility
- Clarity
- Snow Days/Emergencies
- Collective Bargaining Agreements (CBAs)
- Recess

## Proposed Regulation

- **Replace the Daily Minimum Hours requirement with an Annual Aggregate Minimum Hours requirement of the same length.**
  - **2.5 Hours X 180 = 450 hours for half-day kindergarten**
  - **5 hours X 180 = 900 hours for grades K-6**
  - **5.5 hours X 180 = 990 hours for grades 7-12**
- **Aggregate annual hours must still be provided over 180 school days.**



## Proposed Regulation

- **Flexibility for non-instructional hours:** By eliminating the Daily Minimum Hours requirement, districts will gain greater flexibility in scheduling non-instructional time, such as lunch, recess, and parent-teacher conferences.
- **Opportunity for extra instructional time to count:** Districts that are currently above the Daily Minimum Hours requirement will now have those extra hours count.



## Proposed Regulation

- **Superintendent's Conferences:** Consistent with current law, up to four days worth of conference hours may be used as full or partial days toward the minimum aggregate annual requirement.
- **"Shortened Session" staff development/ parent-teacher conferences:** Hour flexibility removes restrictions on when these hours, which do **not** count toward the minimum, may be used (such as before a holiday).

## Proposed Regulation

- **Snow Days/Other Emergencies:** NYSED will propose legislation to provide relief from the requirement on days where schools must be closed for reasons that are outside the district's control, such as a state of emergency declared by the governor.

  As an interim solution, the proposed regulation suggests, but does not require, districts plan for the average number of closures from snow days the districts called over the previous five years.



## Proposed Regulation

- **Regents Exams and Rating Day:** As the Regents examination schedule is reduced in the coming years as examination phase-ins/phase-outs are complete, NYSED is exploring whether it can compress the calendar and free up current exam days for instructional time.

  This will also allow for exploration into shifting Rating Day to a later point in June.



## Proposed Regulation

- **Collective Bargaining Agreements:** If any district has provisions in its CBAs that conflict with the new regulation, the district will have to, upon expiration of those CBAs, revisit its contracts consistent with the Taylor Law.

## Noncompliance

- As is currently the case, noncompliance with the new provisions could result in an aid penalty.



## Other Department Actions

- **Guidance:** Upon adoption, NYSED will issue new guidance to reflect the amended regulations.
- **Model Calendars:** Staff will work with stakeholders to develop model calendars that districts can use for their planning purposes.
- **Legislation:** The Department will draft legislation to offer, at local discretion, instructional days in August and to provide an exemption from the 180-day requirement when there is a declaration of an emergency at the state or local level.



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Our Students. Their Moment.

## Thank You